**What is Congress?**

The United States Congress is the legislative, or lawmaking, branch of our federal government. Congress is **bicameral**, which means it is made up of two chambers: the Senate and the House of Representatives. Each chamber includes elected officials from all fifty states. They meet in Washington, D.C. to legislate, or make laws, for the entire country. Congress was created by the Constitution, and that document describes how this branch of government works.

Legislate: a verb that means “to make laws” Legislator: a person who makes laws

Legislative: an adjective that means “lawmaking” (the legislative branch is the lawmaking branch)

Legislation: a written document that is or may become a law

**Why Congress?**

When the Constitution was written, the goal was to create a government that represented the people. Congress works toward this goal by creating laws that reflect the needs and wants of United States citizens. The work Congress does serves the nation as a whole. Senators help by representing the needs of their entire state, while members of the House (also called Representatives) work for the people in a specific section of their state.

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|  | **The Senate** | **The House of Representatives** |
| **Size** | 2 senators from each state = 100 total | The number of representatives from each state depends on the population = 435 total |
| **Who qualifies?** | Senators must be at least 30, a U.S. citizen for at least 9 years, and live in the state they represent | Representatives must be at least 25, a U.S. citizen for at least seven years, and live in the state they represent |
| **They represent . . .** | . . . the interests of the citizens across their entire state for a term of six years | . . . the interests of the citizens who live in their district (section of a state) for a term of two years |
| **Special Duties** | The Senate approves presidential appointments, like ambassadors, judges, and cabinet members | All bills that deal with raising money (like taxes) must start in the House |

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| Checks and Balances | Congress can call for the impeachment of the president, pass bills over a presidential veto with 2/3 vote, and create lower federal courts. The president can veto bills from Congress and the Supreme Court can strike down laws as unconstitutional. |

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| Role in Lawmaking | A bill can start in either chamber. A bill must be approved by BOTH chambers of Congress before it can go to the president to be signed into law. |

**The Powers of Congress**

The Constitution also lists the powers Congress has that the other branches and the individual states do not have. These are called **enumerated**, expressed, or listed powers. The Constitution doesn’t necessarily say how each power should be used—just that they belong to the legislative branch. This can create controversy about what Congress is actually allowed to do. Depending on how you count them, there are between 17 and 35 individual powers on the list. Here are a few:

* Create rules on how to become a citizen
* Collect taxes, pay debts, and borrow money
* Regulate commerce (trade) between the states and with other countries
* Coin money and punish counterfeiters
* Punish pirates (!)
* Establish post offices, protect patents and copyrights
* Create lower federal courts
* Declare war, raise and support an Army and Navy
* Make any other laws that are “necessary and proper” to carry out the powers in this list

**So, what about the law making?**

The members of the House and Senate have a really important job. They are in charge of making the laws that run this country! Representatives and Senators are called legislators because they have the unique power to write bills, or legislation that could become laws. How is a law made? It starts with having an idea about how to deal with a problem facing the country. Then there is a lot of research, conversation, compromise, and more conversation!

**Watch a Bill become a Law!**

Bills can start in either chamber of Congress, but our example starts in the House of Representatives.

**1. The Proposal**

A representative writes a bill and gets support from others in the House.

**2. The Introduction**

The bill is assigned a number and is read aloud to the other Representatives. Then it is sent to a committee for a close review.

**3. The Report**

If the committee likes it, it will be sent to the the whole House for debate.

**4. The Floor Debate**

All of the representatives get a chance to read the bill and debate whether it should be supported or opposed. The bill is read again and changes are suggested.

**5. The Vote**

If changes are made, the bill is read again, and the whole House is called to vote on the bill. They can vote yes, no, or present (if they don’t want to vote on that particular bill).

**6. The Delivery**

The bill arrives at the Senate, where it goes through the same debate, changes are made, then another vote is held before it can move on.

**7. To the President!**

If both chambers of Congress approve, the bill lands on the president’s desk. If it is signed, it becomes a law. If it is vetoed, it doesn’t.\*

\*Congress can override a veto if there are enough votes (2/3 of Congress) to do so. The president can also ignore the bill. If a bill is ignored while Congress is in session, it automatically becomes a law after ten days. If Congress is not in session, it doesn't.